



IVL Swedish Environmental
Research Institute



贵州省环境保护国际合作中心
Guizhou International Cooperation Centre
for Environmental Protection



Activity Visibility Report

活动宣传报告

EGP-Guizhou
环境治理项目-贵州项目

Improving access to environmental justice
to protect people's environmental rights
in Guizhou province

推动贵州环境司法发展维护贵州公众环境权益

A Partnership Project within the
EU-China Environmental Governance Programme
(EU-China EGP).

中欧环境治理项目--地方伙伴项目

推动中国环境治理发展，贵州实践案例分析与中欧经验研讨

2015年1月11日（星期日），EGP-贵州项目在“2014 中华环保民间组织可持续发展年会”下成功举办了主题为“推动环境司法发展贵州实践案例分析与研讨”的分论坛。分论坛在北京化工大学逸夫会议中心多功能厅举行，邀请了来自全国的环保 NGO 组织以及参与 NGO 事务的相关单位参加。

分论坛的目的是通过展示贵州省当前在环境治理和环境司法建设方面取得的成就，特别是针对清镇市镇府购买当地 NGO 组织（贵阳公众环境教育中心）环境保护第三方监督服务的实践经验，邀请国内外专家进行分析和点评，促进国际专家和国内 NGO 组织在环境治理方面的实践经验交流。

分论坛由中华环保联合会的副秘书长吕克勤先生主持，他对与会者的到来表示热烈的欢迎并总体的介绍了会议的议程安排。接下来由中欧环境治理项目欧方项目主任龙迪先生进行演讲，他简要介绍了中欧环境治理项目，同时对贵州项目所做的工作进行了肯定和赞誉。随后，中欧环境治理项目-贵州项目的项目副主任安雅·卡尔森女士对贵州项目进行了介绍，简单回顾了项目已经开展的活动并希望与会者能登陆项目网站，对项目进行更深入了解，下载项目资料。

在这之后，论坛进入主题讨论“贵州环境治理最佳实践经验分享：清镇市镇府购买第三方监督服务”。首先，清镇市委常委、统战部长、宣传部长吴筑蓉女士对清镇市镇府购买第三方（地方 NGO）监督服务的实践活动进行了总体介绍，并播放了相关的视频介绍片。随后，清镇市镇府购买第三方监督服务的主要利益相关方代表被邀请上台进行经验分享，包括清镇市生态文明建设局局长卢建华女士、清镇市环监局副局长唐松先生、清镇市人民法院院长刘明先生、贵州省律师协会副会长白敏女士、贵阳公众环境教育中心主任黄成德先生和贵州广铝铝业有限公司安环处处长朱勇先生。各个利益相关方一致认为：在环境保护行政联动、司法联动和公众参与的“三联动”基础上，政府购买环境保护第三方（NGO）监督服务，可以弥补行政机构监管力量不足的问题，同时第三方（NGO）可以利用其专业环保知识对志愿者和相关企业进行培训；在出现污染事件时，第三方（NGO）作为桥梁和平台，可以促进群众与企业及政府的沟通。并强调环境保护第三方监督的最终目的是促进环境友好型企业的建设、实现经济和环境的可持续发展。整个经验分享环节由吴筑蓉女士主持。

在主题讨论环节之后，受邀的专家对第三方监督活动进行了评价。首先，中欧环境治理项目高级政策顾问理查德·哈德曼先生对清镇实践的成功表示祝贺，也提出了新环保法下，经济发展和环境保护矛盾可能激化的担忧。接下来，龙迪先生陈述了他的意见，他认为清镇市的实践是一个非常棒的模式，是中国环境治理的新探索，它把公众参与、环境信息公开和环境司法进行了有机的结合，值得学习和借鉴。同时龙迪先生还分享了欧洲的一些相关案例。最后，来自瑞典环境科学研究院的高思女士从 EGP-贵州项目的角度谈了对清镇市镇府购买第三方监督服务的感受和建议。

随后，吕克勤先生对论坛的讨论进行了总结，他认为清镇市作为环境司法和环境保护的前沿阵地，敢于担当、敢于创新，值得大家学习：一、环境的宣教工作非常重要，通过宣传教育可以提升公众的环保意识和环境维权意识。二、环保民间组织作为第三方来监督，有利于改善政府和企业的职责和社会责任的履行。三、环保民间组织需要提升能力建设，打造一个有能力的团队，这也是实施第三方监督的基础。四、以“三联动”为基础的第三方监督，是将公众纳入环

境保护监督，依法律维护环境权益的有效办法，有利于维持社会稳定、促进经济 and 环境的和谐发展。最后，吕克勤先生对与会者表示感谢，分论坛顺利结束。

总共有六十余人出席了此次分论坛，包括来自全国各地的 NGO 组织代表、清镇市第三方监督各个利益相关方代表、欧盟专家、国内律师和媒体的代表。此外，本次论坛还吸引了来自美国环保署和自然资源保护委员会的代表。

Sub-forum on Promoting the Environmental Governance of China - Best Practice Sharing from China (Guizhou) and Europe

On Sunday 11th January 2015, a sub-forum was successfully held by the EGP-Guizhou project in connection to the “2014 All-China Environmental Non-Government Organizations Sustainable Development Annual Forum”. The event took place in the Yifu Conference Centre, Beijing University of Chemical Technology, inviting environmental NGO’s from all over China as well as other stakeholder involved in NGO affairs.

The sub-forum aimed at demonstrating the achievements in the field of environmental governance and justice from Guizhou Province with focus on introducing and sharing the experience of Qingzhen Municipal Government’s purchase of third-party supervision from the local NGO GPEEC. International experts were invited for comments and discussion so as to promote experience exchange and sharing between international experts and national NGOs in the field of environmental governance.

The sub-forum was moderated by **Mr. Lv Keqin**, Deputy Secretary General of All-China Environment Federation (ACEF), who opened the sub-forum by welcoming the participants and invited experts and giving an overview of the agenda. Next, **Mr. Dimitri De Boer**, Team Leader of the EU-China Environmental Governance Programme (EGP), gave a brief introduction of the EGP Programme and his view of the EGP-Guizhou project and the work carried out by local partners in Guizhou Province. **Ms. Anja Karlsson**, Deputy Project Manager of the EGP-Guizhou project, then introduced the EGP-Guizhou project and gave an overview of the activities already carried out by the project while encouraging the participants to visit the project website to access the project materials.

This was followed by the main session of the sub-forum, the “*Experience Sharing of Guizhou Best Practice in Environmental Governance: Qingzhen Municipal Government’s Purchase of Third-party Supervision*”. Firstly, an overall introduction to the Qingzhen Municipal Government’s purchase of third-party supervision from local NGO GPPEC, including video broadcasting, was given by **Ms. Wu Zhurong**, Member of Standing Committee of Qingzhen Municipal Government and Director of the Outreach Department of Qingzhen Municipal Government, who also moderated the session. Next, all involved stakeholders in the third-party supervision practice in Qingzhen put forward their view of the work and progress of third-party supervision. The stakeholders included **Mr. Lu Jianhua**, Director of Qingzhen Ecological Civilization Construction Bureau; **Mr. Tang Song**, Deputy Director of Qingzhen Environmental Inspection Bureau; **Mr. Liu Ming**, President of Qingzhen People’s Court; **Ms. Bai Min**, Vice President of Guizhou Province Lawyer Association; **Mr. Huang Chengde**, Director of Guiyang Public Environmental Education Center and **Mr. Zhu Yong**, Director of Environment and Safety Department of Guizhou Galuminium Group Co., Ltd. The stakeholders all agreed that based on the “three linkage mechanism”(administrative linkage, judicial linkage and public participant), the third party (NGO) supervision has helped to solve the government's staff shortage for supervision while providing the volunteers and supervised companies with basic training on environmental knowledge and laws. Moreover, when pollution happens, the third-party supervision enables the NGO to act as bridge between the public, the government and the companies, and set up a platform for communication between them. It was highlighted that the main objective with the third party supervision practice is to promote an eco-friendly company construction to achieve a sustainable development of both economy and environment.

After the main session, comments were given by the invited experts on the third-party supervision practice in Guizhou Province. Firstly, **Mr. Richard Hardiman**, Senior Policy Consultant of EGP, congratulated on the successful practice from Guizhou, but also raised the issue of conflict between economic development and environmental protection under the new Environmental Protection Law. Next, **Mr. Dimitri De Boer** put forward his comments emphasizing that the Qingzhen City's practice is impressive and could be considered as a new environmental governance model in China worth learning from. He highlighted that the third-party supervision has successfully integrated Public Participation, Environmental Information Disclosure and Environmental Justice. **Mr. Dimitri De Boer** also shared some experiences from Europe. Finally, **Ms. Gao Si** from IVL Swedish Environmental Research Institute put forward her experience and suggestion from the perspective of EGP-Guizhou project.

To conclude the sub-forum, **Mr. Lv Keqin** made a summary of the sub-forum and gave some concluding remarks, including: (1) Education and training is important to promote increased awareness of environmental rights protection; (2) NGOs' acting as a third party for environmental protection supervision is a good way for the government and companies to improve their function and social responsibilities; (3) NGOs should put much effort into capacity building as a strong and capable team is the basis for successful supervision; and (4) the third party supervision practice based on the "three linkage mechanism" is a way to involve the public in supervision and environmental protection according to the laws which can improve social stability and a sustainable development of economy and environment. Finally, he thanked all participants for their participation.

In total, more than 60 participants attended the sub-forum including representatives of NGOs from all over the country, representatives of all stakeholders of the Qingzhen City third party supervision, EU experts, lawyers and media. Moreover, this forum has also drawn the attention and interest of representatives coming from the U.S. Environmental Protection Agency (EPA) and Natural Resources Defense Council (NRDC).